Guidelines for Natural Hazard Risk Analysis on Public Conservation Lands and Waters

Part 6: Preliminary hazard and exposure analysis for volcanic and geothermal hazards

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EXECUTIVE SUMMARY

This report presents a preliminary screening tool for exposure to volcanic and geothermal hazards at specific locations ('point sites') within public conservation lands and waters (Department-of-Conservation-managed land), such as huts, visitor centres and carparks, or at specific points along a linear site, such as tracks and roads. The preliminary screening tool covers life-safety considerations and can be used to identify and prioritise areas within public conservation lands and waters for further risk analysis and risk management actions.

The method can be used to estimate societal exposure, which is the most likely number of people at a site, to the volcanic and geothermal hazard, and the individual spatio-temporal probability of exposure of visitors and workers to the volcanic and geothermal hazard. The preliminary screening tool considers categories of volcano and geothermal eruptions: eruptions with no useful precursory activity indicating an eruption is imminent (Category A) and eruptions preceded by escalating volcanic unrest (Category B).

The hazard from Category A eruptions is based solely on distance from source areas, while, for Category B eruptions, the hazard level is based on eruption frequency within a specified distance from source regions. The hazard probability of occurrence and exposure are then used to define the hazard and exposure class (Class 1–3) for a site based on the hazard and exposure matrix. The risk management actions associated with hazard and exposure class are:

- 1. **Class 1**: No further risk analysis required. DOC should develop appropriate risk management plans and re-evaluate the risk management plan if there is a change in hazard activity or the number of people exposed
- 2. **Class 2:** Basic level of risk analysis required. The analysis should highlight and identify the potential impacts to persons on the public conservation lands and waters. Identified high-risk sites may require further advanced risk analysis and consideration of mitigation options.
- 3. **Class 3**: Advanced-level risk analysis of risk may be required. Class 3(a) represents the highest priority for further risk analysis and risk management actions.

Further risk management actions, including risk analysis, are at the discretion of the Department of Conservation on advice from the expert panel. It is also important to note that, for the preliminary screening methodology, the uncertainties on the information provided are relatively large.

1.0 INTRODUCTION

1.1 Purpose of Report

The purpose of the report is to outline and describe a method for undertaking volcanic and geothermal hazard and exposure analysis at point locations, either at point sites or along linear sites, within the public conservation lands and waters (Department-of-Conservationmanaged land). The method forms a preliminary screening tool used to identify and prioritise areas within the public conservation lands and waters for further risk analysis and risk management actions.

1.2 Concept

The purpose of the preliminary screening tool is to identify whether more analysis is needed at a site, what the level of analysis should be and to assist in prioritising such studies. The Part 1 report sets out a flowchart that guides the user through the process, which ultimately ends with assigning the site a hazard class. It is intended that the hazards at each site are initially analysed using the screening tool. The results would then go to the Department of Conservation (DOC) to be reviewed and to the expert panel to confirm the level of any future analysis (see the Part 1 report).

The preliminary screening tool considers categories of volcano and geothermal eruptions: eruptions with no useful precursory activity indicating an eruption is imminent (Category A) and eruptions preceded by escalating volcanic unrest (Category B).

The hazard from Category A eruptions is based solely on distance from source areas, while, for Category B eruptions, the hazard level is based on eruption frequency within a specified distance from source regions. The method assesses hazard and exposure at point and linear sites in the public conservation lands and waters.

1.3 Scope of Report

The methodology is only concerned with life-safety considerations for visitors and workers within the public conservation lands and waters. Workers may include DOC staff, contractors, volunteers and concessionaires. The methodology provides a preliminary screening tool to identify when life-safety risk may need to be considered for visitors and staff at point sites (e.g. huts and carparks) and linear sites (e.g. tracks and roads) from volcanic unrest and/or eruptions or geothermal activity.

Not covered are:

- Volcanic hazards covered by the landslide risk analysis method (i.e. lahars, sector collapse), which are detailed in the Part 2, 3 and 4 reports.
- Tsunami caused by volcanic activity.
- Other hazards within volcanic areas unrelated to volcanic activity.
- Chronic exposure to volcanic hazards (e.g. volcanic gas).
- Physical point and/or linear site infrastructure damage.

1.4 Materials

It is assumed that the consultant undertaking the hazard and exposure analysis for a site has access to:

- An accurate ground model of the area. At a minimum, this is the 8 m National DEM as provided by LINZ [\(https://data.linz.govt.nz/\)](https://data.linz.govt.nz/), but higher-resolution ground models do exist for some areas and should be used if available.
- Information on exposure (occupancy and time spent), to be provided by DOC.
- • GIS shapefile of vent locations on public conservation lands and waters, provided by DOC.

1.5 Structure of Report

Section 2 provides background information; further information is available in Appendices 1–5. Section 3 describes the specific steps required to conduct the hazard and exposure analysis preliminary screening tool. Section 4 outlines how the analysis and report should be recorded and presented, along with the information a consultant should generate to support their hazard rating. Section 5 comments on dynamic risk in the volcano context together with volcanic risk management plans. Section 6 summarises the report.

2.0 BACKGROUND

Volcanoes are "a vent in the surface of the Earth through which magma and associated gases erupt, and the form or structure that is produced by the deposits or the eruption process." [1](#page-8-2) New Zealand is home to many volcanoes [\(Figure 2.1\)](#page-8-1).

New Zealand has three main types of volcano:

- 1. **Volcanic Fields** are regions where small eruptions occur over a wide geographic area. Each eruption builds a new single new volcano, which does not usually erupt again. Eruptions can be spaced decades or millennia apart. New Zealand examples include the Auckland Volcanic Field, the Bay of Islands Volcanic Field and the Whangarei Volcanic Field.
- 2. **Cone volcanoes** are characterised by a succession of small–moderate eruptions from one location. The products from the successive eruptions over thousands of years build the cones. Cone volcanoes are also called composite cones or stratovolcanoes. New Zealand examples include Ngauruhoe, Ruapehu, Taranaki, Tongariro and Whakaari / White Island.
- 3. **Caldera volcanoes** have a history of infrequent but moderate–large eruptions. The caldera-forming eruptions create super-craters 10–25 km in diameter and deposit cubic kilometres of ash and pumice. Calderas can also produce small–moderate eruptions. New Zealand examples include Mayor Island, Okataina and Taupō.

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¹ GNS website glossary; [https://www.gns.cri.nz/Home/Learning/Glossary,](https://www.gns.cri.nz/Home/Learning/Glossary) accessed 28 November 2019.

New Zealand also has geothermal areas, which exist "due to high heat flow in the crust along the Pacific-Australian tectonic plate boundary."^{[2](#page-9-0)}

Both volcanoes and geothermal areas can produce eruptive hazards that pose an acute life-safety risk. This report provides a screening processes for identifying areas that may be at risk.

The following Appendices provide further background information concerning volcanic and geothermal hazards and their consequences:

- **Appendix 1:** Volcano monitoring in New Zealand and GeoNet products.
- **Appendix 2:** Types and sizes of volcanic and geothermal eruptions, including New-Zealandspecific content.
- **Appendix 3:** Volcanic hazards, including their occurrence at specific New Zealand volcanoes.
- **Appendix 4:** Human consequences of volcanic eruptions.
- **Appendix 5**: Eruptive histories of New Zealand volcanoes.

These appendices are not required to apply the preliminary screening tool but may provide a valuable starting point for more in-depth analysis.

 ² GNS website; [https://www.gns.cri.nz/Home/Learning/Science-Topics/Earth-Energy/Hot-Steamy-](https://www.gns.cri.nz/Home/Learning/Science-Topics/Earth-Energy/Hot-Steamy-NZ/Geothermally-active-regions)[NZ/Geothermally-active-regions,](https://www.gns.cri.nz/Home/Learning/Science-Topics/Earth-Energy/Hot-Steamy-NZ/Geothermally-active-regions) accessed 8 May 2020.

3.0 PRELIMINARY HAZARD AND EXPOSURE ANALYSIS FOR VOLCANOES AND GEOTHERMAL AREAS

3.1 Overview

A simple relative hazard and exposure matrix has been developed to help DOC prioritise the sites in terms of future investigations and the possible requirements needed to manage them. The relative hazard and exposure matrix is broadly based on the risk management framework contained in the original Risk Management Guidelines Companion to AS/NZS 4360:2004, which is now superseded by 31000:2009.

The preliminary screening approach, standard for all hazards considered in the GNS Science risk analysis reports, is to identify at the site of interest the hazard frequency classification [\(Table 3.1\)](#page-10-2) and the exposure for both Individual and Societal Risk analysis. The hazard frequency classification is based on a conservative assessment of how likely it is that a hazard caused by volcanic or geothermal area activity may occur at the site. The consequence/ exposure classifications are based on the number of people likely to be exposed to the hazard if it were to occur. A hazard and exposure matrix is then used to assign the hazard and exposure class for both individuals and groups of people (societal). Different actions are recommended based on the hazard and exposure class [\(Table 3.2\)](#page-10-3).

Table 3.1 Hazard frequency classification used for all hazards considered in GNS Science risk analysis reports. Note that, for volcanic and geothermal hazards, the 'High' and 'Very High' indicative recurrence intervals have been combined into a single 'High' indicative recurrence interval.

Hazard Frequency			
Indicative Recurrence Interval (Years)	Approximate Annual Frequency (Temporal Probability)	Descriptor	
<100	< 0.01	High	
100-1000	$0.01 - 0.001$	Medium	
1000-10,000	$0.001 - 0.0001$	Low	
>10,000	>0.0001	Very Low	

Table 3.2 Risk management actions and associated hazard and exposure class; see the Part 1 report for more information.

In areas where the nearby volcano is at Volcano Alert Level (VAL) 0 (see Appendix 1), and geothermal hazards are not a particular concern (e.g. Taranaki at the time of writing in May 2020), volcanic hazards do not pose a life-safety risk to visitors and workers. A volcano can remain at VAL 0 for decades to centuries or longer. However, if there is volcanic unrest (VAL 1, 2) or eruption (VAL 3, 4, 5); or increased activity in a geothermal area, unrest and eruptive and geothermal hazards can pose a considerable risk to visitors and workers.

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The method therefore firstly assesses if the site is within the lethal hazard footprint of a volcanic or geothermal hazard(s) from identified source area vents. The hazard footprint is defined as the area within which a lethal hazard might impact [\(Figure 3.1\)](#page-11-0). Secondly, the method assesses background hazard levels, acknowledging that during periods of no or low activity there may be negligible risk posed to visitors and workers but, if volcanic activity escalates, these assets may be situated in suddenly unacceptable levels of risk. A robust and exercised dynamic risk management plan is a critical aspect of overall risk mitigation, especially in areas where wholescale avoidance (i.e. no asset) is not a realistic or desired mitigation approach.

For volcanic and geothermal areas, two categories of volcanic and geothermal eruptions are considered. Given a location, the preliminary screening tool determines a hazard and exposure class for each category of eruption, and the highest category class is assigned to the site [\(Figure 3.1\)](#page-11-0).

Figure 3.1 Flowchart of the preliminary screening tool method.

3.2 Categories of Volcanic and Geothermal Eruptions

Two categories of volcanic and geothermal eruptions are considered:

- **Category A:** Eruptions with no useful precursory activity indicating an eruption is imminent. These are a concern at geothermal areas and volcanoes with shallow magma near the surface (within the upper 2 km). These are sometimes called 'unheralded' or 'blue-sky' eruptions. As described in Appendix 2, these steam-driven eruptions fall under the category of hydrothermal eruption, phreatic eruption and phreatomagmatic eruption. Category A eruptions are unlikely to be recorded in the geologic record but are in the historic record when observed and noted. Geothermal hazards are included in consideration of Category A eruptions.
- **Category B:** Eruptions preceded by escalating volcanic unrest, providing advance insight on the likely location and size of volcanic activity. These can include all eruption types described in Appendix 2. Category B eruptions are often captured in both the geologic and historic records.

Lahars and sector collapse are not considered by this screening tool, as they are covered by the landslide hazard and risk analysis reports (Parts 2, 3 and 4). It is important to note that neither require an eruption or even unrest. Triggers are an eruption, failure of a crater lake wall (can be a portion), rainfall in the hours to decades following an eruption and structural instability.

3.3 Preliminary Analysis for Category A Eruptions

At the time of writing (May 2020), Category A eruptions are a concern from sources (e.g. vents) identified in an accompanying shapefile (to be supplied by DOC). However, in the future, other sites may become potential Category A source areas. The screening tool for Category A eruptions is based solely on distance from the source areas.

Process for evaluating hazard and exposure class for Category A eruptions:

- 1. Is the site within 5 km of one or more identified source areas in an accompanying shapefile? If yes, then assign hazard and exposure Class 3.
- 2. If the answer to the first question is no, is the site within 5 km of the main vent of a monitored yet presently dormant cone or caldera volcano? If yes, then assign hazard and exposure Class 1.

3.4 Preliminary Analysis for Category B Eruptions

The screening tool for Category B eruptions is based on eruption frequency [\(Table 3.1\)](#page-10-2) and distance from vent source area.

3.4.1 Hazard Level

Use [Table 3.3](#page-13-0) to assign a hazard level given the site's distance from the source area. If the site is located beyond the distanced specified, no further action is required.

Table 3.3 Designated hazard level for Category B eruptive hazards for sites within a specified distance of given volcano, for use in exposure matrices.

¹ The Taupō Volcanic Centre vent lineament runs roughly from the area of Moutaiko Island to halfway between Te Kohaiakahu Point and Rangatira Point, near Taupō town.

2 Lahars and sector collapse are addressed in the Part 2, 3 and 4 reports.

 3 A concern is lava flows, which can travel up to 20 km (e.g. Rangataua lava flow). There is no geological evidence of Tongariro National Park volcanoes producing pyroclastic density currents that travel further than 10 km.

3.4.2 Hazard and Exposure Class Identification

Two exposure metrics are used to assign hazard and exposure class:

- Individual spatio-temporal probability [\(Table 3.4\)](#page-14-1): Estimated by combining the hazard frequency [\(Table 3.3\)](#page-13-0) with the proportion of time over a 24-hour period that the individual most exposed spends at a given hazard level at the site. For the sake of comparison, the individual hazard and exposure class is approximately related to the Annual Individual Fatality Risk (AIFR), on the assumption that the activity was undertaken every day for a year. Details and assumptions are given in Appendix 6.
- Societal exposure [\(Table 3.5\)](#page-14-3): Estimated by combining the hazard frequency [\(Table 3.3\)](#page-13-0) with the number of people (N) likely to be exposed to the hazard.
- Table 3.4 Hazard and exposure matrix for Category B eruption for the individual most exposed per trip. Class 3(a) identifies sites that would receive consideration for the highest priority of investigations and analysis.

Table 3.5 Hazard and exposure matrix for Category B eruptions for societal exposure. Class 3(a) identifies sites that would receive consideration for the highest priority of investigations and analysis.

3.5 Notes

- Class 3 does not require an actively erupting volcano, although all areas within at least 5 km of all volcanoes that have erupted within the last century are assigned Class 3.
- Areas that may be exposed to Category A eruptions are assigned Class 3, in part because dynamic risk mitigation options are severely limited. Eruptions with no useful precursory activity may be smaller than the Category B eruptions, but smaller does not mean benign for those in the path of lethal hazards.
- The distances in [Table 3.3](#page-13-0) capture the greatest known extent of lethal hazards from the volcano(es) in question.
- In [Table 3.3,](#page-13-0) the Auckland Volcanic Field appears three times. The hazard posed by and indicative recurrence interval of an eruption in the Auckland Volcanic Field, which covers 360 km2 , requires several considerations:
	- ˗ Two-thirds of known Auckland Volcanic Field eruptions (over 30 eruptions of the known 53 eruptions) occurred within the last 60,000 years.
	- In the last 60,000 years, there have been periods of up to 10,000 years without an eruption and episodes with as many as five eruptions within 400 years. The majority of eruptions appear to be coupled, meaning two or more eruptions occurring within 1000 years of each other.
	- ˗ The penultimate eruption (Mt Wellington) was 10,000 years ago.
	- ˗ The most recent eruption (Rangitoto) was about 600 years ago; it was bigger than any previous eruption and erupted a new magma type – all of this combines to increase uncertainty.
	- ˗ The likelihood that a specific point within the Auckland Volcanic Field is affected by lethal hazards is classified as *Very Low*, yet the likelihood of an eruption within the Auckland Volcanic Field is classified as *Low* or *Medium,* depending on whether we are in or out of an episode, respectively – of which there is no scientific consensus.
	- ˗ The reference for considerations 1–3 is Leonard et al. (2017), while consideration 4 is from Hopkins et al. (2018).
- Using Tables [3.4](#page-14-1) and [3.5,](#page-14-3) a specific location within the Auckland Volcanic Field would be assigned Class 1 or 2, yet the Auckland Volcanic Field as a whole would be assigned Class 3 (over 1 million people live within the Auckland Volcanic Field). Thus, resulting actions are to consider regional-level measures given Class 3, but a specific site would require lower-level actions.
- In [Table 3.3,](#page-13-0) lineaments within the Okataina Volcanic Centre and the Taupō Volcanic Centre appear twice. This is because the likelihood from a specific point along one of these lineaments is classified as *Low*, yet the likelihood of an eruption along one of the lineaments is classified as *Medium*.

4.0 REPORT REQUIREMENTS

The information derived for each site, as set out in Section 3, should be summarised by the consultant in a short letter report. This report should document the data gathered, the logic applied and the conclusion reached so that the decisions that determined the Hazard Class can be defended.

The general data to be presented, with reference to the study area boundary, include:

- a. List of data sources used.
- b. Description, if the site is affected by Category A and/or Category B eruptions.
- c. A map showing distance from source area vent(s) to the site for Category A and B eruptions.
- d. Assessed hazard and exposure classes for both Category A and Category B eruptions hazards identified.
- e. Recommendations for future analysis / risk mitigation.

Where any of the above is not or cannot be completed, the report should document the missing elements and include an explanation as to why.

5.0 DYNAMIC RISK AND VOLCANIC RISK MANAGEMENT PLANS

The life-safety risk to workers and visitors can rapidly change during volcanic unrest and/or eruption. Conversely, at a volcano with little change in volcanic activity (either at Volcanic Alert Level 0, in unrest, or during a long-lived eruption), there may be little change to life-safety risk for a long period of time. The Volcano Alert Level (VAL) system describes the current status of a volcano in New Zealand, as set by the GeoNet volcanic monitoring team in GNS Science. For more information regarding the VAL system, refer to Potter et al. (2014). Furthermore, a volcano does not need to be in unrest or eruption to cause life-threatening injury: volcanic 'environment' hazards, such as hydrothermal activity, earthquakes, landslides, volcanic gases and/or lahars (mudflows), can also kill. Volcanic environment hazards are more likely to occur at volcanoes with historical volcanic activity or in geothermal areas. Geothermal areas are not generally covered by the VAL system.

Prior to unrest/eruption and/or increase of volcanic/geothermal environmental hazards, it is critical that a risk management plan is developed and regularly exercised in an ongoing way. **The plan needs to lay out how risk will be assessed based on the current and probable and/or credible future activity and at what risk thresholds additional risk mitigation measures will be triggered.**

For many volcanic hazards, the best mitigation strategy for life-safety risk is removal of the person or infrastructure, thus reducing the exposure (e.g. risk avoidance, engineering protection or evacuation). However, at volcanoes and geothermal areas in relative low unrest / geothermal activity or in an eruptive steady-state, avoidance may be too conservative an approach when compared to other hazards posed on the public conservation lands and waters. In such areas, having a risk management plan in the case of escalating activity is invaluable.

[Table 5.1](#page-18-0) provides a list of prompts to consider for dynamic risk management during unrest / geothermal activity and/or eruption at time when risk may be rapidly changing. Regardless of risk evaluation approach, short timeframes are generally more appropriate in a rapidly evolving situation, particularly when there is high uncertainty. [Table 5.1](#page-18-0) assumes there is a risk management plan as described above. A change in VAL can be treated as a prompt to re-evaluate options, but it is ill-suited as a prescriptive tool. GNS Science strongly discourages tying access to areas to a given VAL.

6.0 CONCLUSIONS

This report provides a methodology for a preliminary screening tool to identify volcanic and geothermal risks to the life safety for visitors and workers within the public conservation lands and waters. The hazards of concerns include volcanic unrest and eruptive hazards and geothermal hazards. While the approach could be applied to anywhere within the public conservation lands and waters, the focus is life-safety considerations at point sites (e.g. huts, carparks, viewpoints) and linear sites (e.g. trails, roads) within the public conservation lands and waters.

Volcanoes, their hazards and eruptions are complex and diverse, and can pose considerable threat to the life safety of visitors and workers. Numerous volcanic unrest and eruption hazards can occur concurrently and more than once, with varying severity. Furthermore, volcanoes can often display a variety of eruption styles and eruptive styles. For most volcanic hazards, avoidance of exposure is critical for life safety.

In light of this complexity and hazard and eruption diversity, the preliminary screening tool determines qualitative hazards levels that accounts for volcano type, volcano-specific eruptive histories and distance from source area.

It is important to note that the screening process considers background risk. As volcanic life-safety risk can rapidly change during a volcanic crisis, it is critical to have robust and exercised dynamic risk management plans that can be rapidly implemented to manage exposure. It is strongly recommended that risk management plans – options and implementation requirements – are considered at the planning stage.

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APPENDICES

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APPENDIX 1 VOLCANO MONITORING IN NEW ZEALAND AND GEONET PRODUCTS

Volcano monitoring for New Zealand volcanoes is led by GNS Science through the GeoNet programme^{[3](#page-26-2)}. For further details on volcano monitoring refer to the GeoNet website [\(https://www.geonet.org.nz/volcano\)](https://www.geonet.org.nz/volcano) and to Miller and Jolly (2014). The GeoNet programme undertakes extremely limited monitoring of geothermal areas.

GeoNet has two standard products to communication information regarding volcanic activity: the New Zealand Volcano Alert Level System (Appendix A1.1) and Volcano Alert Bulletins (Appendix A1.2).

There are no equivalent products for geothermal areas that are not directly associated with one of the 12 monitored volcanoes^{[4](#page-26-3)} and, at volcanoes, a change in geothermal activity will not necessarily led to the issuance of a Volcano Alert Bulletin.

A1.1 New Zealand Volcano Alert Level System

In New Zealand, the current status of a volcano is described using the New Zealand Volcanic Alert Level System (VAL; [Figure A1.1\)](#page-27-1), set by the GNS Science GeoNet volcanic monitoring team. For further information, refer to Potter et al. (2014).

 ³ MetService, through the Wellington Volcanic Ash Advisory Centre (VAAC), monitors and models volcanic ash for aviation hazard, but is not responsible for ground-based hazards. GeoNet and the Wellington VAAC work closely together.

⁴ GeoNet monitors the Auckland Volcanic Field, Kermadec Islands (including Raoul Island), Mayor Island, Ngauruhoe, the Northland Volcanic Fields, Okataina Volcanic Centre, Rotorua, Ruapehu, Taranaki, Taupō Volcanic Centre, Tongariro and Whakaari / White Island.

Figure A1.1 New Zealand Volcano Alert Level System. For further information, refer to Potter et al. (2014).

While detectable unrest (VAL 1, 2) almost always precedes an eruption (VAL 3, 4, 5), unrest does not always lead to an eruption. It can also be difficult to definitively determine that an eruptive episode is over.

A1.2 Volcano Alert Bulletins

A more detailed explanation of current activity, with forecasts of future activity when appropriate, is provided in a Volcano Alert Bulletin (VAB) issued by GeoNet (see [Figure A1.2](#page-28-0) for an example). VABs are emailed to a subscription list, published on the GeoNet webpage and social media accounts and pushed on the GeoNet app.

VOLCANIC ALERT BULLETIN: RUA - 2020/02

2020-02-24 15:55 NZ time: Ruapehu Volcano Volcanic Alert Level remains at Level 1 Aviation Colour Code remains at Green

Waisslay Dana arch Canton 114 Karatoto Flood Wairake.) Private Bag 2000 Taupo New Zealand T.A47.374.9011 F +64-7-374 8199 www.gns.cri.nz

A short-lived episode of volcanic earthquakes occurred beneath Mt Ruapehu last Saturday 22 - Sunday 23 February. The earthquake episode has ended.

On Saturday 22 and Sunday 23 February, GeoNet seismographs detected a sequence of seismic events beneath Mt Ruapehu. GNS Science volcanologists have categorised them as volcanic earthquakes. The larger events at the start of the episode are approximately magnitude 1.5 and later, smaller events are too small to be located by GeoNet's earthquake detection-location system.

The seismic recordings indicate a source beneath the summit area, which is normal for volcanic earthquakes and volcanic tremor at Ruapehu. The sequence now appears to be over.

The Crater Lake (Te Wai ä-moe) temperature has been around 24-25 °C for the last few months

GeoNet monitors Mt Ruapehu via a network of seismic and acoustic sensors, GPS receivers, sensors in the lake and visits to the lake area. These include gas flights over Ruapehu for measuring gas emission and a monitoring visit to Te Wai a-moe to collect water and gas samples as weather allows.

It is not unusual to observe volcanic earthquakes on Ruapehu'and other episodes of increased seismic activity were observed during March 2018, April 2016 and September 2017. None of these resulted in a sustained increase in volcanic unrest.

The Volcanic Alert Level, therefore, remains at Level 1. The Volcanic Alert Level reflects the current level of volcanic activity and is not a forecast of future activity. There is no change in the Aviation Colour Code from Green.

GNS Science and the National Geohazards Monitoring Centre continues to closely monitor Mt Ruapehu for further signs of activity.

Agnes Mazot **Duty Volcanologist**

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Institute of Geological and Nuclear Sciences Limited

Figure A1.2 Sample Volcano Alert Bulletin (VAB).

APPENDIX 2 TYPES AND SIZES OF VOLCANIC AND GEOTHERMAL ERUPTIONS

A2.1 Types of Volcanic and Geothermal Eruptions

[Table A2.1](#page-29-2) provides an overview of types of volcanic eruptions that can happen at New Zealand volcanoes. Steam-driven eruptions can also happen at geothermal fields.

Table A2.1 Types of volcanic eruptions, adapted from the GNS Science website ^{[5](#page-29-3)}, New Zealand volcanoes types they can occur at and past New Zealand examples.

 ⁵ [https://www.gns.cri.nz/Home/Learning/Science-Topics/Volcanoes/Types-of-Volcanoes-Eruptions,](https://www.gns.cri.nz/Home/Learning/Science-Topics/Volcanoes/Types-of-Volcanoes-Eruptions) accessed 26 March 2020.

¹ Lava is molten rock erupted at the ground surface. When molten rock is beneath the ground, it is called magma.

A2.2 Size of Volcanic Eruptions

The size of the volcanic eruption is often described using the Volcanic Explosivity Index (VEI; Newhall and Self 1982; [Figure A2.1\)](#page-31-1) or in terms of parameters that contribute to the VEI (e.g. column height, erupted volume). Note that there is no relation between VEI (describes size of a volcanic eruption) and the New Zealand Volcano Alert Level System (VAL), which describes the current status of volcano (see Appendix 1). We note that, in New Zealand, Ruapehu volcano has a customised eruption size scale developed by Scott (2013) to characterise historic activity [\(Table A2.2\)](#page-32-0); this scale has no relation to neither VEI nor VAL.

Figure A2.1 Volcanic Explosivity Index (VEI), developed by Newhall and Self (1982). Figure is Figure 1 from Deligne et al. (2010).

Table A2.2 Ruapehu-specific eruption scale, adapted using most recent example of such an eruption from Scott (2013).

APPENDIX 3 VOLCANIC HAZARDS

Every volcanic eruption will have a unique combination and sequence of volcanic hazards. Fortunately, volcanoes often repeat their past behaviour, affording clues as to the likely nature of future activity.

The exact hazards produced depends on volcano type, eruption style and the specific volcanic system. Often several hazards can occur concurrently, and a hazard may manifest multiple times over the course of an eruption, which can last from minutes to decades. The expected hazards associated with a specific volcano and their extent and severity is generally assessed on the basis of past eruptive activity (historical record and geologic mapping) and behaviour of similar volcanoes. [Table A3.1](#page-34-0) describes and provides definitions of the main lethal volcanic hazards, including hazards that are out of scope for this report. The approximate range of each hazard is also provided; the spatial footprint during an eruption will depend on eruption style and size.

The many volcanic hazards impact, damage and destruct in a variety of ways [\(Table A3.2\)](#page-37-0). Generally, hazards are mapped and/or modelled to describe their spatial extent and the intensity of specific hazard characteristics (e.g. size of ballistics), referred to here as hazard intensity metrics (HIMs). The most useful HIMs are most strongly correlated to (or causes) damage and are relatively straightforward to measure and/or model. Adequate characterisation of hazard intensity is important for understanding eruption consequences. To give an example of familiar HIMs, commonly used earthquake HIMs are Modified Mercalli intensity (MMI) or peak ground acceleration. In this example, while the earthquake magnitude describes the physical processes of the hazard (how much energy is released), the HIM describes the intensity of the hazard experienced at a location(s) of interest.

We note that in the case of volcanic eruptions, in particular, close to the vent area, there are often multiple hazards occurring at the same time, and a hazard can occur several times over the course of an eruption, which can last anywhere from minutes to decades. Depending on the hazards, it may be adequate to focus on the most lethal one or two in the area of interest. From an eruption management perspective, it is important to appreciate that if a hazard has happened, so long as the eruption is ongoing (or even after, in the case of lahars), it could happen again.

Table A3.1 Volcanic hazards, including description, alternate words used to describe hazard, how it kills, general range and at which New Zealand volcanoes these hazards occur. All apart from edifice / vent formation have documented fatalities globally. Unless otherwise indicated, descriptions are adapted from GNS website glossary. 6 6

 ⁶ [https://www.gns.cri.nz/Home/Learning/Glossary,](https://www.gns.cri.nz/Home/Learning/Glossary) accessed 28 November 2019.

Table A3.2 Damaging characteristics of volcanic hazards and associated hazard intensity metrics (HIMs) for hazards considered in this report and in the Part 2, 3 and 4 reports (primary and secondary lahars); these are bolded if relevant for life-safety considerations. Entries for tephra, pyroclastic density currents (PDCs), lava flows and lahar are adapted from Table 2 in Wilson et al. (2014).

APPENDIX 4 HUMAN CONSEQUENCES OF VOLCANIC ERUPTIONS

The consequences of a volcanic eruption depend on the extent and severity of its hazard(s). Eruptions can result in casualties and fatalities, damage the built environment and disrupt critical services. Most of our understanding of eruption consequences is based on historical observations, supplemented with experimental work and testing.

Note that the figures in this Appendix do not include information on edifice formation (see Appendix 3), but this also poses a hazard to life safety.

A4.1 Fatalities

Volcanoes kill people through a variety of hazards (Appendix 3; [Figure A4.1\)](#page-40-0), both during an eruption and days through to decades after an eruption, and at distances ranging from at the vent to over 100 km away from the vent (Appendix 3; [Figure A4.2\)](#page-41-0). Eruptions of all sizes kill, although bigger eruptions are more likely to result in a fatal incident (Figures [A4.3](#page-41-1) and [A4.4\)](#page-42-0).

Fatalities from smaller eruptions tend to be closer to the vent [\(Figure A4.3\)](#page-41-1), and, while the data could be interpreted to suggest that larger eruptions are less lethal close to the vent, the data in fact reflects evacuations that are often called in the lead up to a large eruption. Most volcanic hazards are more lethal closer to the vent and with increased eruption size, but some volcanic hazards, in particular lahar and tsunami, have caused mass fatalities at considerable distances from the vent, in some cases from a small eruption [\(Figure A4.4\)](#page-42-0).

With global databases, generalisations can help identify which volcanic hazards are of greatest concern at various distances from the vent, both in terms of fatal incidents and total fatalities [\(Figure A4.5\)](#page-43-4). Such generalisations need to be paired with knowledge of the specific volcano, in particular, volcanic type and likely eruptive activity. This can be used to focus risk analysis and develop mitigative measures.

Figure A4.1 Pie charts and table showing distribution of documented global fatalities by volcanic hazards from 1600 to 2010 AD. (A) Distribution for all fatalities. (B) Distribution for all fatalities apart from the five largest fatal incidents (Tambora 1815, Indonesia, most fatalities from tsunami; Krakatau, 1883, Indonesia, most fatalities from tsunami; Pelee 1902, Martinique, most fatalities from PDC, Nevada del Ruiz 1985, Colombia, most fatalities from lahar; Unzen 1792, Japan, most fatalities from landslide and tsunami). Note that here 'tephra' encompasses both tephra and ballistics and 'avalanches' refers to debris avalanches and landslides (in other literature these are referred to as landslides and/or sector collapse). Figure is Figure 10 from Auker et al. (2013).

Figure A4.3 Relationship between Volcano Explosivity Index (VEI) and distance of fatal instances from all fatal hazards, excluding non-eruptive, seismic or indirect hazards. Data comes from available data from 1500 to 2017 AD. In the absence of information, the default eruption size for an eruption is VEI 2. Evacuations efforts are more likely to have occurred prior to / during larger eruptions. Figure is Figure 6 from Brown et al. (2017).

Figure A4.4 Relationship between Volcano Explosivity Index (VEI) for each hazard type and distance of fatal instances from all fatal hazards, excluding non-eruptive, seismic or indirect hazards. Data comes from available data from 1500 to 2017 AD. In the absence of information, the default eruption size for an eruption is VEI 2. Evacuations efforts are more likely to have occurred prior to / during larger eruptions. Figure is Figure 6 from Brown et al. (2017).

Figure A4.5 Normalised percentage of fatalities by attributed volcanic hazard for incidents with distance information for 1500 to 2017 AD. (A) Percent distribution of incidents. (B) Percent distribution of total number of fatalities. An incident has at least one fatality, and an eruption can have more than one incident (e.g. an eruption could kill some people by PDC and others by lahar; this would be recorded as two incidents here). 'Q-gas' is quiescent gas, 'SRY Lahars' is secondary lahars and 'avalanche' includes debris avalanches and landslides (in other literature these are referred to as landslides and/or sector collapse). Figure is Figure 4 from Brown et al. (2017).

A4.2 Non-Lethal Exposure to Volcanic Hazards

Figures [A4.1–](#page-40-0)[A4.5](#page-43-4) concern fatalities caused by volcanic eruption. However, not all exposure to volcanic hazards leads to fatality. Unfortunately, there is no rigorous research on the lethality of various hazards (i.e. personal vulnerability); expert judgement based on scientific knowledge is recommended.

A4.2.1 Injuries

Volcanic eruptions can cause serious and/or life-changing injuries that require immediate medical attention. Although there is no authoritative database of volcanic injuries, there are case studies of individuals who have survived exposure to volcanic hazards; in many cases, they required prompt medical attention (e.g. Baxter et al. 1997; Kilgour et al. 2010; Jenkins et al. 2013; Shiroko 2018). There are examples of people who survived fatal incidents (e.g. the 2019 Whakaari eruption – at time of writing in May 2020, slightly more than half of those who were on the island at the time of the eruption survived the fatal eruption). Consideration of injuries is out of scope for this report.

A4.2.2 Exacerbation of Chronic Health Conditions

Exposure to volcanic gases and ash can worsen existing respiratory and skin conditions, and chronic exposure could lead to health problems. Consideration of chronic health concerns is out of scope for this report.

A4.2.3 Tephra

Although Figures [A4.1–](#page-40-0)[A4.5](#page-43-4) record fatal incidents and fatalities resulting from tephra (we note that, in [Figure A4.1,](#page-40-0) ballistics are grouped under 'tephra'), exposure to tephra is not usually an acute life-safety concern, although it can with time contribute to indirect hazards. If tephra is thick enough to lead to death from burial, asphyxiation and/or roof collapse, it is likely the location is close enough to the vent for there to be other lethal volcanic hazards to contend with and/or the population will have self-evacuated.

A4.3 People and Buildings

Buildings can be damaged or destroyed by volcanic hazards. While the material cost and risk to buildings is out of scope for this report, here we briefly discuss buildings through the lens of a shelter.

Although the best mitigation strategy for life safety is generally avoidance of volcanic hazards (e.g. evacuation), building or shelters have on occasion appeared to provide protection from ballistics and/or pyroclastic density currents.

A4.3.1 Ballistics

In the fatal 2014 Ontake and 2018 Kusatsu-Shirane eruptions in Japan, there were no fatalities among those who sheltered in nearby buildings, despite these buildings being struck by ballistics (Yamada et al. 2018; Yoshimoto et al. 2018). However, Williams et al. (2019) suggest that part of the successful performance of buildings in these events are related to pre-existing armouring of the roof and syn-eruptive tephra deposition providing a cushion during the ballistic phase of the short-lived eruptions.

There is a growing body of research on actions that contribute to survival if exposed to ballistics (e.g. [Figure A4.6\)](#page-44-3). However, this is best treated as a 'what to do in a terrible situation to increase chance of survival'.

Figure A4.6 Cartoon illustrating likely building damage for ballistic impacts to timber and reinforced concrete buildings. The line colour of ballistic trajectories indicate likely damage severity, with blue being the least severe and red the highest. Blue figures are taking actions that may increase their chance of survival given their location, while red figures are not taking actions that benefit their chance of survival. Figure is Figure 13 from Williams et al. (2017).

A4.3.2 Pyroclastic Density Currents

There are rare examples of people surviving pyroclastic density currents inside of buildings (e.g. Jenkins et al. 2013), although the mortality rates appear to be high regardless of whether one has sought shelter from a pyroclastic density current (e.g. Spence et al. 2007; Jenkins et al. 2013). Theoretical research has suggested there may be some mitigative measures that lessen the likelihood of fatality from PDC if one is in a building (Spence et al. 2007), such as having a well-sealed internal room as a refuge, but these are empirically untested, not necessarily practical and require building users who take appropriate measures immediately before and during imminent exposure.

APPENDIX 5 ERUPTIVE HISTORIES OF NEW ZEALAND VOLCANOES

In Appendix 5, we briefly provide available chronologies and references for volcanoes monitored by GeoNet. This is by no means exhaustive and should not be the sole basis for hazard analysis work. Volcanoes are presented in alphabetical order, with the exception of Tongariro National Park volcanoes (Ruapehu, Tongariro, Ngauruhoe), which are grouped together in that order.

In general, smaller eruptions (which are often not preserved in the geological record) occur more often than larger eruptions. The types of volcanic hazards that occur in small and large eruptions can also be different. While most New Zealand volcanoes have reasonably detailed eruption chronologies (particularly for larger eruptions preserved in the geologic record), there are limited quantitative published magnitude–frequency relationships.

We provide some data from the Global Volcanism Program (2013). This is a global database, maintained by the Smithsonian Institution, USA. The database covers the last 10,000 years (the Holocene). The Global Volcanism Program considers events to be part of the same eruption if they happened within three months of each other and describes eruption size using the Volcano Explosivity Index (VEI; see Appendix 2). While the Global Volcanism Program is a valuable resource, it may not necessarily reflect the current agreed interpretation of eruptive activity in New Zealand.

A5.1 Auckland Volcanic Field

The Auckland Volcanic Field has 53 known eruptive centres. In the past decade, research efforts have greatly improved the eruption chronology and eruptive volume estimates [\(Figure A5.1\)](#page-46-0). For further information, see Hopkins et al. (2020), Leonard et al. (2017) and Kereszturi et al. (2014b). There have been many recent investigations of Auckland volcanism, and several studies are in progress through the DEVORA research programme [\(http://www.devora.org.nz/\)](http://www.devora.org.nz/).

Figure A5.1 Eruption chronology and eruptive volume estimates of Auckland Volcanic Field. (A) Auckland Volcanic Field eruption chronology (error bars show 2 standard deviations), with grey shading delineating different temporal eruption periods. Yellow dots correspond to potentially coupled eruptions, and a flare-up is bracketed in red. (B) Minimum cumulative volume (shown as dense rock equivalent, which is equivalent to the volume of magma that was erupted) as a function of time. Volume data from Kereszturi et al. (2014a). Figure is Figure 11 from Hopkins et al. (2020) and is adapted from Leonard et al. 2017.

A5.2 Mayor Island

Mayor Island has two documented eruptions in the last 10,000 years, around 7000 to 8000 years ago. [7](#page-47-6) The more recent eruption was a VEI 5.

A5.3 Northland Volcanic Fields

The literature has conflicting information regarding the timing of eruptions in Northland, which includes both the Kaihohe–Bay of Islands volcanic field and the Whangarei volcanic field. Further work is required to establish a definite and accepted chronology.

A5.4 Okataina Volcanic Centre

The Okataina Volcanic Centre covers a large area and has experienced diverse styles of volcanic activity. There have been many geologic investigations of Okataina volcanism, and several studies are in progress through the ECLIPSE research programme.^{[8](#page-47-7)} In the last 10,000 years, there have been six eruptions of VEI 4 or greater 9 , including the 1886 AD Tarawera eruption.

A5.5 Raoul Island

Raoul Island is the largest island of the Kermadec Arc. It has several historically active vents and is immediately adjacent to Denham caldera. The Global Volcanism Program reports 13 eruptions of VEI 3 or greater in the last 4000 years, including the VEI 6 Fleetwood eruption from Denham caldera. The tragic eruption in 2006 is considered a VEI 1 eruption.

A5.6 Rotorua

Rotorua has not had a magmatic volcanic eruption in tens of thousands of years but has regular hydrothermal activity, including hydrothermal eruptions. Furthermore, in historic times, there have been numerous instances of fatalities from gas exposure (Brown et al. 2017).

A5.7 Taranaki

There are currently numerous research efforts underway to better understand the hazard and risks posed by Taranaki volcano, and the understanding of eruptive activity at Taranaki is rapidly being enhanced and refined. [Figure A5.2](#page-48-0) provides an example of a recent study.

 ⁷ [https://volcano.si.edu/volcano.cfm?vn=241021,](https://volcano.si.edu/volcano.cfm?vn=241021) accessed 30 March 2020.

⁸ [https://sites.google.com/view/eclipse-supervolcanoes/,](https://sites.google.com/view/eclipse-supervolcanoes/) accessed 30 March 2020.

⁹ [https://volcano.si.edu/volcano.cfm?vn=241050,](https://volcano.si.edu/volcano.cfm?vn=241050) accessed 30 March 2020.

Figure A5.2 PDC (dark grey) and ashfall (light grey) deposit thicknesses from last 5000 years of explosive activity at Mt Taranaki. Figure is a portion of Figure 5 in Torres-Orozco et al. (2016).

A5.8 Taupō Volcanic Centre

The Taupō Volcanic Centre covers a large area and has experienced diverse styles of volcanic activity. There have been many geologic investigations of Taupō volcanism, and several studies are in progress through the ECLIPSE research programme. [10](#page-49-4) [Figure A5.3](#page-49-3) provides the estimated probability of at least one eruption of a specified size using different models.

Figure A5.3 Estimated probability of at least one eruption from the Taupō Volcanic Centre exceeding the specified volume (each coloured line is a different volume) using four different models. Figure is Figure 5 from Bebbington (2020).

A5.9 Tongariro National Park volcanoes

A5.9.1 Ruapehu

Scott (2013) provides the authoritative historic eruption chronology for Ruapehu and, at the daily level, provides the eruption size per a customised scale (see Appendix 2). [Figure A5.4A](#page-50-1) shows provides the historical record, and [Figure A5.4B](#page-50-1) provides the historic magnitude– frequency plot for all historic data. We note that there was considerable activity in 1945 and 1995–96; Scott (2013) also provides magnitude–frequency data excluding these periods of heightened activity. Larger eruptions have been documented in the geologic record.

 ¹⁰ [https://sites.google.com/view/eclipse-supervolcanoes/,](https://sites.google.com/view/eclipse-supervolcanoes/) accessed 30 March 2020.

Figure A5.4 Eruptive record and scale of Ruapehu. (A) Historic eruptive record of Ruapehu, using the eruption scale described in Appendix 2. (B) Number of eruptions of each scale (see Appendix 2) in the historic record (red) and cumulative number of eruptions at each scale (blue). A is Figure 7.1 in Scott (2013) and B is Figure 4.1 in Scott (2013).

A5.9.2 Tongariro

Scott and Potter (2014) provide a detailed historical record for Tongariro, summarised in [Figure A5.5.](#page-50-2) There are confirmed historic eruptions from Ketetahi, Red Crater and Upper Te Maari. Hobden et al. (1999) provide a longer-term big-picture view of eruptive activity and eruption rates, shown in [Figure A5.6.](#page-51-1) We note that there are ongoing studies to improve the understanding of the Tongariro Volcanic Complex and its eruptions.

Figure A5.5 Cumulative historical eruptions at Tongariro volcano, including eruptions at Ketetahi, Red Crater and Upper Te Maari. Figure is Figure 6 from Scott and Potter (2014).

Figure A5.6 Cumulative historical eruptions at Tongariro volcano, including eruptions at Ketetahi, Red Crater and Upper Te Maari. Figure is Figure 6 from Scott and Potter (2014).

A5.9.3 Ngauruhoe

Ngauruhoe is technically a sub-feature of the Tongariro volcanic complex. However, as GeoNet sets a separate VAL for Ngauruhoe, we provide Ngauruhoe-specific information here. Hobden et al. (2002), and references therein, provide a detailed historical eruption chronology for Ngauruhoe, summarised in [Figure A5.7;](#page-52-1) this paper also provides some volume and discharge rate data for select historical eruptions. There are also studies that have examined the geologic record through primarily airfall (tephra) deposits, illustrated in [Figure A5.8,](#page-52-2) where the purple layers represent Ngauruhoe eruptions.

Figure A5.7 Historic activity at Ngauruhoe. Figure is Figure 4 from Hobden et al. (2002).

Figure A5.8 Stratigraphic columns from four sites in Tongariro National Park; see Moebis et al. (2011) for further details. Figure is Figure 8 from Moebis et al. (2011).

A5.10 Whakaari / White Island

There is work underway to construct a detailed historic eruption chronology for Whakaari. The Global Volcanism Program does not report any prehistoric eruptive activity.[11](#page-52-3)

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 ¹¹ [https://volcano.si.edu/volcano.cfm?vn=241040,](https://volcano.si.edu/volcano.cfm?vn=241040) accessed 30 March 2020.

APPENDIX 6 EQUIVALENT ANNUAL INDIVIDUAL FATALITY RATES

For the sake of comparison, we may approximately relate the individual hazard and exposure class [\(Table A6.1\)](#page-53-1) to the Annual Individual Fatality Risk (AIFR) on the assumption that the activity was undertaken every day for a year.

Table A6.1 Matrix for calculating the individual hazard and exposure class using the temporal probability and spatio-temporal probability of the individual as inputs.

Spatio-Temporal Probability of the Individual		Temporal Probability				
Proportion of time spent at point location in 24 hours	Equivalent to:	Example activity	Very Low	Low	Medium	High
>0.1	More than three hours	Staying in a hut	Class 2	Class 2	Class 3	Class $3(a)$
$0.1 - 0.01$	Half an hour to three hours	Picnic spot	Class 1	Class 2	Class 2	Class 3
$0.01 - 0.001$	Two minutes to half an hour	Stopping at viewing area	Class 1	Class 1	Class 2	Class ₃
< 0.001	Less than two minutes	Crossing a swing bridge	Class 1	Class 1	Class 1	Class 2

This relationship assumes that the vulnerability of a person exposed to a volcanic or geothermal hazard is 1.

The relationship can be illustrated by example. Consider a picnic site at the medium temporal probability (100–1000-year return period) that is visited for between half-an-hour and three hours (0.1–0.01 proportion of a 24-hour period). The annual probability of the hazard occurring at the site is therefore 10^{-2} –10⁻³. If the individual were to visit the site for a picnic every day of a year, then the probability of being exposed to the hazard, should it occur in a particular year, is 10⁻¹–10⁻². The annual probability of exposure to the hazard is then obtained by multiplication to be 10⁻³-10⁻⁵. As vulnerability is assumed to be 1, the AIFR is of the order of 10⁻³-10⁻⁵. Taking the lower value of this range on a logarithmic scale, the AIFR is derived to be of the order of 10-5.

[Table A6.2](#page-53-2) shows the resulting relationship between the hazard and exposure class and AIFR.

Table A6.2 Approximate AIFR equivalent in terms of order of magnitude for different hazard and exposure classes.

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